



UNCLASSIFIED

United States Department of State

Washington, D.C. 20520

RELEASED IN FULL

2A13

CONFIDENTIAL  
DECL:06/20/05

June 19, 1995

TO: AF - George Moose  
THROUGH: AF/FO - Edward Brynn  
FROM: AF/C - Arlene Render  
SUBJECT: Rwanda OAU Issues

#### ISSUES FOR DISCUSSION

- Special Report on Rwanda
- Refugee Issues
- Regional Issues

#### BACKGROUND

Special Report on Rwanda: The GOR is generally pleased with the draft of the special report, whose overall thrust is positive, with the general conclusion that Rwanda is returning slowly to normal.

Refugees Issues: The GOR will use any refugee discussion as a platform for its hobby-horse issue of separating the ex-FAR from the "innocent" refugees on the Zaire border. The Foreign Ministry is interested in implementation of the Bujumbura plan of action.

Regional Issues: Our recent conversations suggest that the highest levels of the GOR are preoccupied with the continued insecurity along the Rwanda Zaire border and the deteriorating situation in neighboring Burundi. We can expect them to express their concerns on the margins of the summit if the subject is not on the formal agenda.

#### VIEWS AND OBJECTIVES

The GOR is not particularly engaged by the OAU summit and is interested mostly in those issues which affect Rwanda directly. The special report on Rwanda will give

CONFIDENTIAL  
DECL:06/20/05

UNCLASSIFIED

UNCLASSIFIED

CONFIDENTIAL

- 2 -

them a certain credibility because of its positive thrust. The refugee issue is one which they know well, and given the opportunity, they may point out the inconsistencies and contradictions they see in the international community's approach to the refugee problems along their borders. It is possible they will challenge "neighboring states" (read Zaire) to explain actions the Rwandans find provocative.

The regional dimensions of the Rwanda/Burundi problem will probably surface in corridor and plenary discussion in Addis. Mwalimu Nyerere's five-day visit to Rwanda may presage a thaw in relations with Tanzania. Nyerere certainly sounded sympathetic in his public declarations. Whether he can convince the Tanzania government of Rwanda's virtues remains to be seen.

Following the recent Great Lakes Association meeting of defense ministers, Vice-President Kagame expressed his concerns over the situation in Burundi and Zaire. He showed exasperation with the intransigence of Zaire's Defense Minister, Grand Admiral Mavua, who denied that Zaire knew of, condoned, or cooperated in the cross-border activities of the ex-FAR. Both Kagame and Health Minister Colonel Karemera have been stressing the urgency of doing something about the camps, at the very least separating the military and militias from the civilian refugees.

Our objective is to continue to sound the theme of restraint on border issues. For that theme to be well-received we must accompany it with concrete proofs of our help. Our representations to Zaire to exercise better control over the ex-FAR have been well received by the GOR, as have our efforts to modify the arms embargo against Rwanda to allow for delivery of non-lethal equipment. Uniforms and communications equipment should be at the top of our list.

CONFIDENTIAL

DECL:06/20/05

UNCLASSIFIED